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THE SCIENCE OF

HEALTH



DISPARITIES

RESEARCH











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The Science of Health Disparities Research

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Foreword

January 10, 1992, the National Institutes of Health (NIH) published within its *Guide for Grants and Contracts*, special instructions to applicants regarding implementation of new policies concerning the inclusion of women and minorities in clinical research study populations. Many of the senior authors of chapters in this seminal volume and I were among those who advocated strongly for this, then, new policy. It spoke to the under-representation of racial and ethnic minorities in the science of the times, and strongly argued for closer attention to their inclusion in NIH-sponsored research as a means of improving said science. The introductory chapter to this volume chronicles the circumstances that led to this policy change, as well as the ensuing response on the part of the NIH and Department of Health and Human Services to its implementation.

Unfortunately, despite such a remarkable advance, the vigilance necessary to realize the promise embodied in this change waned. Indeed, as a long-standing member of several established NIH study sections charged with determining the scientific merit of thousands of grant applications submitted for prospective funding, I witnessed firsthand the gradual attenuation of this policy of inclusion. Study sections struggled with its operationalization; we lacked carefully crafted examples of how adherence to this policy could be accomplished in a pragmatic fashion and thus improve our science. As a consequence, reviewers gradually drifted from a rigorous application of the policy to a *pro forma* determination of the *adequacy* of including under-represented racial ethnic minorities, roughly equivalent to whether or not sampling plans assured their representation equal to that characteristic of the settings in which this work was to be conducted. One seldom read arguments, for example, for oversampling special populations in a manner that would truly test the hypotheses underpinning the proposed research, and thereby address race, ethnicity, or disadvantage as possibly important sources of variation in the phenomena under study.

Again, numerous contributors to this volume who also served on NIH study sections shared this concern and lamented the absence of careful attention to the implications for the science. Understanding the original arguments for why, *scientifically*, such individuals should be included in the work sponsored by NIH gradually faded; inattention diluted the promise of this remarkable policy. Arguments for the inclusion of under-represented racial and ethnic minorities and the disadvantaged in NIH-sponsored research eventually shifted from the benefit to science to the underlying importance of health equity and social justice. While the latter are important motives for undertaking such work, they are, in my opinion, necessary, but not sufficient conditions for promoting knowledge acquisition and ensuring the scientific merit of such efforts.

One and one-half decades later, the now National Academy of Medicine reviewed the NIH's strategic research plan to reduce and ultimately eliminate health disparities. This assessment essentially focused on the impact of the National Center on Minority Health and Health Disparities as of 2006, just prior to elevation to its current Institute status. In the Academy's report, the committee, of which several authors in this volume and I were members, concluded that the unfinished business of the Center and NIH was to revitalize a focus on the relevant science and to offer a coherent thematic framework for its pursuit. An emphasis on the social determinants of health emerged and gained increasing currency in anticipating and focusing this work. As the present volume amply demonstrates, this particular framework has played a critical role in organizing attention to the key domains and related constructs that bear importantly on the science underpinning minority health and health disparities research today.

This volume, and its companion piece in the special issue of the American Journal of Public Health, provide a roadmap to guide the science in this area. The chapters contained herein illustrate the importance and feasibility of systematic, rigorous inquiry for understanding the specifics of minority health and health disparities. They also convey the importance of the lessons learned for science in general: for discovery, for generalizability, for advancing theory, for enhancing measurement, for improving investigative methods, for promoting attention to neglected areas of research, and for diversifying the scientific work workforce. The Science of Health Disparities Research returns us to the spirit of 1992, and conviction, albeit now empirically demonstrable, that work of this nature can be exacting, meritorious, innovative, and broadly relevant. I applaud my colleagues' efforts in this regard and am confident those who follow can more effectively integrate health equity, social justice, and good science in service of improving the health of racial and ethnic minorities, as well as the disadvantaged, and humankind in general.

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1

Definitions, Principles, and Concepts for Minority Health and Health Disparities Research

Eliseo J. Pérez-Stable¹, Jennifer Alvidrez¹, and Carl V. Hill²

1.1 Introduction

In 1985, Department of Health and Human Services (DHHS) Secretary Margaret Heckler commissioned a report on minority health at the urging of African American health leaders. The Heckler Report on Black and minority health examined the health status of Americans by race/ethnicity and identified the gaps in disease rates, mortality, and other outcomes among Blacks compared to Whites [1]. The report provided a foundation for the scientific field of minority health research and legitimized a perspective that had been developing for several decades. At the time, the public health paradigm was to evaluate health differences in populations from a socioeconomic perspective and access to care on the assumption that these were the main drivers of health outcome differences. The Heckler Report introduced the notion at a national level that race and ethnicity may be an independent contributor to health outcomes, which merited scientific study and targeted intervention programs. In 1987, the DHHS Office of Minority Health was founded, led by Herb Nickens, MD.

In 1990, the Office of Minority Programs was founded at the National Institutes of Health (NIH) under DHHS Secretary Louis Sullivan, MD. In 1993 the name was changed to the Office of Minority Health Research. Through congressional legislation, this office was transformed in 2000 into the Center on Minority Health and Health Disparities, and in 2010 to the National Institute on Minority Health and Health Disparities (NIMHD). John Ruffin, PhD was the director from 1990 until his retirement in 2014.

In 1999, DHHS Deputy Secretary David Satcher, MD cited the unacceptability of demonstrated healthcare disparities by race in commenting on a study published in the *New England Journal of Medicine*, showing that Blacks were less likely to be referred for cardiac

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¹ https://www.nimhd.nih.gov/about/overview/history/

evaluation when presenting with classic chest pain symptoms compared to Whites [2]. Two years later, the Institute of Medicine (IOM) published the Unequal Care report summarizing a legacy of unequal healthcare and more adverse results for most leading causes of death and disability in the United States among African Americans compared to Whites [3]. Remarkably, little data were contained in this Report about the status of other race/ethnic groups in the United States. The IOM report broke down silos and provided the field with unifying principles about healthcare disparities. These events brought together scientific disciplines from population health, social science, and clinical care to focus on minority health and health disparities research.

In the twenty-first century, data collection and availability have dramatically improved. Scientific advances in understanding basic biological mechanisms have transformed our understanding of etiological pathways and potential interventions to improve minority health and reduce health disparities. The creation of a critical mass of interdisciplinary investigators has made possible further development of the science of minority health and health disparities. Collaboration among all health-related disciplines will make it possible for the next generation of minority health and health disparities researchers to advance the science. In that spirit, NIMHD is producing this book as it celebrates its tenth anniversary as an NIH Institute to further advance the science and lay the foundation for future research.

1.2 NIMHD Mission

NIMHD is charged with coordinating and leading the NIH's vision and programs on minority health and health disparities research by funding research to improve minority health and reduce health disparities. The topics are broad and include the epidemiology, etiology, prevention, and treatment for all diseases across the life course for all health disparity populations. Research that advances understanding and improvement of health and disease in minority racial/ethnic groups in the United States is a primary area of interest, requiring a basic understanding of race and ethnicity in the context of science. Research to understand the causes of health and healthcare disparities, leading to interventions to reduce these disparities, is NIMHD's mandate. The training and development of a diverse scientific workforce is also part of a broad NIH mandate embraced by NIMHD. NIMHD envisions an America in which all populations will have an equal opportunity to live long, healthy, and productive lives.

1.3 **Definitions and Concepts of Minority Health** and Health Disparities

1.3.1 Racial/Ethnic Minority Populations

In 1997, the Office of Management and Budget (OMB) issued the Revisions to the Standards for the Classification of Federal Data on Race and Ethnicity.² These standards are used for federal data collection purposes in the decennial US census, national household surveys,

² https://www.whitehouse.gov/wp-content/uploads/2017/11/Revisions-to-the-Standards-for-the-Classification-of-Federal-Data-on-Race-and-Ethnicity-October30-1997.pdf

many administrative forms, and in medical and clinical research. Race and ethnicity categories have been modified over the decades to reflect the evolving demography of the United States, although full understanding of the meaning of the constructs captured by these categories is lacking and the categories need ongoing refinement and study. Currently, the five categories for race are defined as: American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian and Other Pacific Islander, and White. In addition, a multirace category was included for the first time in the 2000 census. There are two categories for ethnicity: "Hispanic or Latino" and "Not Hispanic or Latino" and the question of ethnicity is posed before the race categories. The 2020 census plans to ask about family background for all respondents and continue to collect information on nation or US territory of origin for Hispanics/Latinos, Other Pacific Islanders and Asians, as well as tribal affiliation for American Indians/Alaska Natives. We consider that standardization of race and ethnic categories is an essential component of minority health and health disparities research and recommend using the census nomenclature and definitions as the starting point for specificity and standardization in the field.

Minority Health and Minority Health Research 1.3.2

NIMHD defines minority health research as the study of all aspects of health and disease in one or more OMB-defined racial/ethnic minority populations. Minority health research can include comparative research to examine and understand better or worse health outcomes in a racial/ethnic minority group relative to other groups. For example, greater prostate cancer mortality in African American men compared to White men, longer life expectancy in Asian and Hispanic/Latino populations compared to the general population, and higher rates of diabetes in all minority groups. Minority health research also encompasses within-group variation in health, such as asthma prevalence and morbidity in Puerto Ricans compared to Mexican Americans, and variation in cancer rates among American Indians from different regions. Minority health research can also address health conditions or risk and resilience factors specific to or disproportionately found in specific racial/ethnic minority groups, such as pain management in African American sickle cell patients and the use of native or traditional medicines or health practices by American Indians/Alaska Natives and other population groups.

An overarching common theme for all racial/ethnic minorities in the United States is to share a common experience of having been subject to some level of discrimination or social exclusion, which vary across groups and by socioeconomic status (SES) and need to be placed in historical and current contexts. The historical trauma experienced by American Indians as they were displaced from their lands and restricted to reservations, and the legacy of slavery for Black Americans carry a special burden. Moreover, societal discriminatory practices, like redlining to support residential segregation, have affected racial/ethnic minorities and are a fundamental cause that must be understood in order to reduce health disparities.

1.3.3 Health Disparities and Health Disparities Research

NIMHD defines a health disparity as a health difference, based on one or more health outcomes, that adversely affects defined disadvantaged populations. According to the legislation that created NIMHD, a health disparity population is characterized by a pattern of poorer 4

health outcomes, indicated by the overall rate of disease incidence, prevalence, morbidity, mortality, or survival in the population as compared to the health status of the general population. NIH-designated health disparity populations were defined in this legislation and the authority to modify these designations was given to the director of NIMHD in consultation with the director of the Agency for Healthcare Research and Quality (AHRQ). Currently designated health disparity populations include the racial/ethnic minority groups mentioned above, populations of less privileged SES or poor persons from any race/ethnic group, underserved rural populations, and sexual and gender minorities. Health disparities research is devoted to (i) understanding determinants that cause, sustain, or mitigate health disparities; and (ii) how this knowledge is translated into interventions to reduce disparities.

NIMHD's definition of health disparities emphasizes an adverse difference in populations with a social disadvantage. From the NIMHD perspective, a defined difference in health outcomes between populations is not necessarily a disparity. We define disparity as a difference between a disadvantaged population and a more advantaged referent population or the general population.

By comparison, in *Healthy People 2020*, the contributions of social determinants to an individual's ability to achieve good health also include sex, age, and disability. *Healthy People 2020* defines a health disparity as "a particular type of health difference that is closely linked with social, economic, and/or environmental disadvantage." The NIMHD definition emphasizes the disadvantage of population groups, and thus all adverse health outcomes within the designated population groups are considered health disparities. The NIMHD definitions also emphasize the importance of the historical or current link to discrimination or exclusion in determining health and healthcare disparities. The contributions of biological mechanisms, healthcare access and quality, and interventions to ameliorate disparities also need to be considered.

1.3.4 Is It Minority Health or Health Disparities?

There is substantial overlap in minority health research and health disparities research, in particular, research that focuses on worse health outcomes among particular racial/ethnic minority groups compared to Whites or other populations (Figure 1.1). For example, the

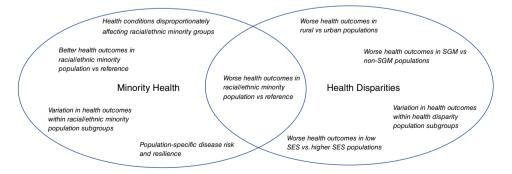


Figure 1.1 Overlapping but distinct constructs of Minority Health and Health Disparities Research.

³ https://www.healthypeople.gov/2020/about/foundation-health-measures/Disparities